

## Message Text

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ACTION EA-12

INFO OCT-01 EUR-12 NEA-10 IO-13 ISO-00 DEAE-00 CIAE-00  
INR-10 JUSE-00 NSAE-00 CTME-00 SNM-05 TRSE-00  
ICA-11 NSC-05 OES-09 OMB-01 AID-05 /094 W  
-----003235 291236Z /47/12

P R 290330Z AUG 78  
FM AMEMBASSY KABUL  
TO SECSTATE WASHDC PRIORITY 9765  
INFO AMEMBASSY COPENHAGEN  
USMISSION GENEVA  
AMEMBASSY THE HAGUE  
AMEMBASSY ISLAMABAD  
AMEMBASSY MANILA  
AMEMBASSY PARIS  
AMEMBASSY TEHRAN  
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 1 OF 2 KABUL 6970

C O R R E C T E D C O P Y (TEXT PARA 4)

PARIS FOR DEA; MANILA FOR US/ADB

EO 11652: GDS  
TAGS: SNAR, UN, AF  
SUBJ: UNFDAC EXECUTIVE DIRECTOR REXED REGARDS KABUL VISIT AS  
SUCCESSFUL

1. SUMMARY: DR. BROR REXED, EXECUTIVE DIRECTOR OF THE UN FUND FOR  
DRUG ABUSE CONTROL (UNFDAC), TOLD EMBASSY OFFICERS THAT HE  
REGARDED HIS AUGUST 20 TO 25 VISIT TO KABUL AS A SUCCESS. HE CITED  
AS HIS MAIN ACCOMPLISHMENT THE SIGNING OF A DECLARATION OF INTENT  
WITH THE NEW KHALQIST REGIME OF THE DEMOCRATIC REPUBLIC OF  
AFGHANISTAN (DRA), AGREEING, IN PRINCIPLE, TO UN PROGRAMS FOR THE  
INTER-  
DICTION OF TRAFFICKING, THE CONTROL OF OPIUM PRODUCTION, AND ADDICT  
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TREATMENT. THE UNFDAC DELEGATION ALSO SIGNED WITH THE MINISTRY OF  
PUBLIC HEALTH AN AGREEMENT TO ESTABLISH AN ADDICT TREATMENT CENTER  
IN BADA KHSHAN. END OF SUMMARY

2. UNFDAC'S EXECUTIVE DIRECTOR, DR. BROR REXED (A SWEDISH SUBJECT),  
VISITED KABUL FROM AUG 20 TO 25 TO DISCUSS WITH TOP AFGHAN LEADERS  
THE CONTINUATION OF THE UN'S ANTI-NARCOTICS OPERATIONS IN THE DEMO-

CRATIC REPUBLIC OF AFGHANISTAN (DRA). REXED WAS ACCOMPANIED BY HANS EMBLAD (ALSO A SWEDE), ASSISTANT EXECUTIVE DIRECTOR OF UNFDAC, AND MICHAEL DAVIES (A BRITISH SUBJECT), CHIEF OF THE LAW ENFORCEMENT SECTION OF THE UN DIVISION OF NARCOTIC DRUGS (UNDND).

3. WHILE AT KABUL, THE BUSY GENEVA PARTY, ACCOMPANIED BY ARTHUR N. HOLCOMBE, UNDP RESIDENT REPRESENTATIVE, E.I., AND MEMBERS OF HIS STAFF, MET WITH HAFIZULLAH AMIN, DEPUTY PRIME MINISTER AND FOREIGN MINISTER; DR. SHAH WALI, MINISTER OF PUBLIC HEALTH AND ACTING MINISTER OF PLANNING; MAJOR MOHAMMAD ASLAM WATANJAR, MINISTER OF INTERIOR; FATEH MOHAMMAD TARIN, DEPUTY MINISTER OF PLANNING; MOHAMMAD YAHYA MAROOFI, DIRECTOR OF THE FOREIGN MINISTRY'S DIVISION FOR INTERNATIONAL RELATIONS AND UN AFFAIRS -- AND THE DRA'S COORDINATOR FOR NARCOTIC AFFAIRS; DR. A. M. DARMANGAR, PRESIDENT OF HEALTH SERVICES, MINISTRY OF PUBLIC HEALTH; ENG. SAYED DAOUD TARUN, COMMANDANT OF POLICE AND GENDARMERIE, MINISTRY OF INTERIOR; JELANI, DIRECTOR-GENERAL OF THE CRIMINAL INVESTIGATION DEPARTMENT, MINISTRY OF INTERIOR; AND G.M. YUSUFZAI, CHIEF OF THE ANTI-SMUGGLING UNITS, MINISTRY OF INTERIOR.

4. THE UNFDAC/UNDND PARTY RECEIVED POSITIVE EXPRESSIONS OF INTEREST AND SUPPORT FROM ALL THE AFGHAN OFFICIALS WITH WHOM THEY TALKED. AFTER THE SESSION WITH AMIN, REXED AND MAROOFI SIGNED A DECLARATION OF INTENT WHICH PROVIDED, IN PRINCIPLE, FOR AN EXTENSION OF ANTI-TRAFFICKING INTERDICTION, INCREASING CONTROL OVER PRODUCTION OF OPIUM, AND THE ESTABLISHMENT OF ADDICT TREATMENT PROGRAMS (THE FULL CONFIDENTIAL

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TEXT OF THIS DECLARATION WILL BE PROVIDED TO US LATER BY UNDP). THE WORKING OUT OF CONCRETE DETAILS, SUCH AS THE FUTURE OF MICHAEL DE METRE'S STALLED WEST KAJAKI CROP-SUBSTITUTION AND INCOME-REPLACEMENT PROJECT, HAS BEEN LEFT TO FOLLOW-UP TALKS BETWEEN HOLCOMBE AND THE SEVERAL DRA OFFICIALS INVOLVED. HOLCOMBE LATER TOLD THE EMBASSY'S POLITICAL COUNSELOR THAT HE HAD HOPED THAT REXED WOULD SPECIFICALLY NAIL DOWN THE DE METRE PROJECT WHILE HERE, BUT REXED THOUGHT THAT THAT WOULD BE POLITICALLY AND TECHNICALLY PREMATURE. REXED WAS SATISFIED THAT THE DECLARATION OF INTENT WOULD BECOME TRANSLATED INTO ACTION. EMBLAD LATER TOLD THE EMBASSY OFFICER THAT UNFDAC WOULD BE WILLING TO SEND DE METRE TO KABUL LATER TO HELP HOLCOMBE GET HIS PROJECT BACK ON THE TRACKS, SHOULD THAT APPEAR TO BE NECESSARY.

5. TARUN, AFGHANISTAN'S TOP POLICE OFFICIAL, EXPRESSED HIS READINESS "TO ERADICATE ALL OPIUM PRODUCTION" -- ONCE HE IS PROVIDED WITH THE "NECESSARY EQUIPMENT". ALTHOUGH GRATIFIED OVER TARUN'S WILLINGNESS TO TACKLE THE ULTIMATE TARGET, UN OFFICIALS KNOW FROM PAST EXPERIENCE THAT IT IS NOT EASY TO SEE THAT EQUIPMENT BROUGHT INTO AFGHANISTAN TO COMBAT NARCOTICS IS INDEED USED EXCLUSIVELY FOR THAT PURPOSE. DAVIES THINKS AN INCREASED STAFF MIGHT BE NEEDED FOR THE OFFICE OF THE U.N. NARCOTICS ADVISOR HERE.

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ACTION NEA-10

INFO OCT-01 EUR-12 EA-10 IO-13 ISO-00 DEAE-00 CIAE-00  
INR-10 JUSE-00 NSAE-00 CTME-00 SNM-05 TRSE-00  
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C O N F I D E N T I A L SECTION 2 OF 2 KABUL 6970

C O R R E C T E D C O P Y (TEXT PARA 6)

PARIS FOR DEA; MANILA FOR US/ADB

6. REXED ALSO SIGNED WITH THE MINISTRY OF PUBLIC HEALTH AN AGREE-  
MENT TO ESTABLISH AN ADDICT TREATMENT PROGRAM IN BADAKHSHAN  
PROVINCE, A MAJOR CENTER OF ADDICTION. THE WHO WILL RUN THIS PROJECT,  
UTILIZING \$350,000 DONATED BY DANIDA, THE DANISH AID AGENCY. A  
FURTHER \$500,000, DONATED BY THE DUTCH GOVT, WILL BE USED BY UNDP  
TO RESETTLE VICTIMS OF DRUG ADDICTION TOGETHER WITH LANDLESS  
PEASANTS ON NEW LANDS BEING BROUGHT UNDER SULTIVATION THROUGH UNDP'S  
RURAL DEVELOPMENT PROJECTS. (COMMENT: LAUNCHING A PROJECT IN BADAK-  
HSHAN WILL BE DIFFICULT AT THIS TIME, BECAUSE THERE IS ANTI-  
GOVERNMENT GUERRILLA ACTIVITY IN THAT REGION. END OF COMMENT)

7. REXED AND HOLCOMBE TOLD AMERICAN OFFICIALS THAT UNFDAC, UNDND,  
AND UNDP ARE CONSIDERING THE DESIGNATION OF ONE UNDP ASSISTANT  
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RESIDENT REPRESENTATIVE IN AFGHANISTAN TO BE EXCLUSIVELY DEDICATED TO THE OVERSEEING OF ALL ANTI-NARCOTIC PROGRAMS. (COMMENT: THIS EMBASSY HAS LONG URGED THAT COORDINATION AND MANAGEMENT NEEDS BE MET IN THIS FASHION. END OF COMMENT.)

8. DAVIES TOLD EMBASSY OFFICERS THAT HE HAD DISCUSSED WITH TARUN WAYS IN WHICH THE UN COULD ASSIST IN BRINGING ABOUT THE RESUMPTION OF DEA PAYMENTS FOR OPIUM-SEIZURE REWARDS AND FOR THE COLLECTION OF INTELLIGENCE. THE POLICE WOULD VERY MUCH LIKE TO HAVE THIS MONEY AGAIN TO FINANCE THOSE PARTICULAR ASPECTS OF THEIR ANTI-TRAFFICKING OPERATIONS, BUT, FOR OBVIOUS POLITICAL REASONS, WOULD PREFER THAT FUNDS APPEAR TO HAVE A MULTI-LATERAL UN CHARACTER. DEA/KABUL WOULD PREFER A MORE DIRECT INVOLVEMENT WITH THE TRANSFER OF FUNDS THAN HAD BEEN THE CASE IN THE PAST, PRIMARILY IN ORDER TO BE ABLE TO MONITOR THE RESULTS MORE CLOSELY, AND THEREBY SATISFY DEA REGULATIONS CONCERNING SUCH EXPENDITURES. FOR ITS PART, UNDND DOES NOT WANT ITS NEXT NARCOTICS ADVISOR TO BE AS DEEPLY INVOLVED IN THE BOOKWORK FOR THIS OPERATION AS FORMER UNDA MAGNUSSEN HAD BEEN IN THE PAST. DAVIES IS CONFIDENT, HOWEVER, THAT HE CAN WORK OUT A SOLUTION WHICH WILL BE SATISFACTORY TO ALL THREE SIDES. HE THINKS THAT THE UN CAN LEND SUFFICIENT MULTILATERAL COLORATION TO THE MONEY AS IT PASSES FROM DEA TO THE MINISTRY OF INTERIOR (THE TERM HE USED WAS "LAUNDER"), AND HE THINKS THAT TARUN MIGHT BE WILLING TO ACCEPT, IN PRACTICE, A MORE DIRECT DEA ROLE.

9. REXED EXPRESSED APPRECIATION FOR THE EMBASSY'S PLEDGES OF SUPPORT, AND SAID THAT THE UN INTENDED TO CALL UPON THE USG AND OTHER GOVERNMENTS FOR ASSISTANCE HERE -- PRIMARILY IN CONNECTION WITH THE DE METRE PROJECT. IN THIS CONNECTION, TEXED ALSO BRIEFED THE BRITISH, FRENCH, GERMAN, AND IRANIAN AMBASSADORS WHILE HERE, AND PROMISED TO KEEP THEIR GOVERNMENTS INFORMED ABOUT ONWARD DEVELOPMENTS. HE MIGHT ALSO TALK WITH THE SOVIETS AT GENEVA.

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10. REXED EXPRESSED DISAPPOINTMENT OVER A REDUCTION IN THE USG CONTRI  
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BUTION TO UNFDAC THIS YEAR. HE IS PLANNING TO VISIT WASHINGTON LATER IN SEPTEMBER (CA SEPTEMBER 18), AT WHICH TIME HE HOPES TO DISCUSS ADDITIONAL US SUPPORT WITH MS. FALCO, US CONGRESSMEN, AND OTHER INTERESTED PARTIEIS.

11. THE UN VISITORS HOPED THAT MAROOFI COULD GET HIS JOINT COMMISSION ON AFGHAN NARCOTICS AFFAIRS (JCANA) GOING AGAIN, BUT NOTED THAT, AMONG POST-REVOLUTION MINISTRIES, ONLY THE MINISTRY OF INTERIOR HAD THUS FAR RESPONDED TO HIS INVITATION TO PARTICIPATE. THE EMBASSY AND THE UNDP HAVE ALREADY INDICATED THEIR READINESS TO WORK IN A RENEWED JCANA.

12. COMENT: WE SHARE REXED'S CONVICTION THAT THE NEW AFGHAN REGIME PROBABLY REALLY WANTS TO DO SOMETHING EFFECTIVE ABOUT THE OPIUM PROBLEM HERE. DRA LEADERS, SUCH AS INTERIOR MINISTER WATANJAR, HAVE INDICATED THAT THEY REALIZE THAT THE ILLICIT NARCOTICS TRAFFIC STIMULATES THE CORRUPTION OF AFGHAN OFFICIALS AND ATTRACTS INTERNATIONAL CRIME. THEY ALSO GIVE THE IMPRESSION THAT THEY ARE COMMITTED TO THE EVENTUAL ERADICATION OF OPIUM PRODUCTION. IN CARRYING OUT THIS LATTER TASK, HOWEVER, THEY FACE THE SAME DILEMMA ENCOUNTERED BY THE PREDECESSOR REGIME OF FORMER PRESIDENT MOHAMMAD DAOUD: MOST OF AFGHANISTAN'S OPIUM IS GROWN IN THE TOUGH PUSHTUN TRIBAL AREAS. DAOUD HAD GREAT DIFFICULTY IN EXTENDING HIS FIAT OVER THESE REGIONS DURING A TIME OF RELATIVE DOMESTIC PEACE. THE CURRENT REGIME IS NOW CONFRONTING ARMED REBELLION IN SOME OF THESE AREAS. OPIUM ERADICATION WILL HAVE TO AWAIT THE IMPOSITION OF EFFECTIVE LAW AND ORDER THERE.

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## Message Attributes

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**Current Classification:** UNCLASSIFIED  
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**Copy:** SINGLE  
**Draft Date:** 29 aug 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
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**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
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**Original Handling Restrictions:** n/a  
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**Status:** NATIVE  
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**TAGS:** SNAR, AF, UN  
**To:** STATE NEA  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/980a635a-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
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